

APPENDIX A
Citizen Input Survey Results

**TOWN OF RUSSELL
SMART GROWTH/LONG RANGE PLANNING
CITIZEN INPUT SURVEY**

Mailed = 200
Returned = 67
Response Rate = 33.5%

Dear Town of Russell Citizens,

YOUR ASSISTANCE IS NEEDED!!! The Town of Russell, in association with the towns of Greenbush and Rhine and villages of Elkhart Lake and Glenbeulah, are working cooperatively in planning for the future. Public participation is the foundation upon which our comprehensive “Smart Growth” plans will be built. The five communities, in cooperation with the Sheboygan County University of Wisconsin-Extension Office, and the Sheboygan County Planning and Resources Department, developed the enclosed survey to obtain your opinions and input about the Russell-Greenbush-Rhine-Elkhart Lake-Glenbeulah area (from here on referred to as the “Lake Country” area).

YOUR INPUT IS IMPORTANT!!! By completing and returning this survey, you will be providing valuable information that our town will use as it plans for the future. The first section of the survey contains questions of common interest between Russell, Greenbush, Rhine, Elkhart Lake and Glenbeulah. The remaining questions are specific to the Town of Russell, and are grouped under headings that match the required elements of a “Smart Growth” plan. Please take a few minutes to complete the questions to help ensure that our town continues to be an enjoyable place to live, work, and play. We would appreciate your completed surveys by **Monday, November 8, 2004** (see back of survey for return details). The Russell Town Board and joint Smart Growth committee thanks you for your help and looks forward to your response. (Additional surveys are available for other members of your household from the Russell Town Clerk, Lawrence Kempf by calling (920) 894-2370.)

COMMON GROWTH AND PLANNING ISSUES

1. *The towns of Russell, Greenbush, and Rhine and villages of Elkhart Lake and Glenbeulah are within an area known as the “Kettle Moraine.” This area is characterized by prominent glacial landforms, lakes, woodlands, and wetlands. This natural resource base has been and continues to be an attraction for residents and tourists. If you could control the future, which one term would you select to describe the Lake Country area in 10 years?*

- | | |
|--|---|
| <u>56.7%</u> Predominantly open/green space, agricultural area with small villages (38) | <u>1.5%</u> Predominantly tourist business area (1) |
| <u>3.0%</u> Predominantly residential area (2) | <u>0.0%</u> Mixed residential/tourist business area (0) |
| <u>20.9%</u> Mixed agricultural/residential area (14) | <u>0.0%</u> Predominately industrial area (0) |
| <u>16.4%</u> A balance of residential development, tourism/commercial development, and green space/open space (11) | |
| <u>0.0%</u> Other (please describe) (0) | <u>1.5%</u> No response (1) |

2. *If the Lake Country area should continue to grow, where are your preferences for the various types of land uses to be located? (check all the boxes where you feel development would be appropriate)*

Percent of Row Totals

Land Use Type	Town of Russell	Town of Greenbush	Town of Rhine	Village of Elkhart Lake	Village of Glenbeulah
I don't feel the area should continue to grow	<u>38.6%</u> (27)	<u>21.4%</u> (15)	<u>22.8%</u> (16)	<u>8.6%</u> (6)	<u>8.6%</u> (6)
Single-family residential	<u>20.4%</u> (23)	<u>13.3%</u> (15)	<u>14.1%</u> (16)	<u>26.5%</u> (30)	<u>25.7%</u> (29)
Multi-family residential, duplexes	<u>5.5%</u> (3)	<u>1.8%</u> (1)	<u>1.8%</u> (1)	<u>50.9%</u> (28)	<u>40.0%</u> (22)
Multi-family residential, apartments	<u>2.4%</u> (1)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>57.1%</u> (24)	<u>40.5%</u> (17)
Condominiums	<u>2.4%</u> (1)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>61.9%</u> (26)	<u>35.7%</u> (15)
Large-scale condominiums/resort	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>77.4%</u> (24)	<u>22.6%</u> (7)
Assisted living/community based residential facilities	<u>7.7%</u> (4)	<u>5.8%</u> (3)	<u>5.8%</u> (3)	<u>46.1%</u> (24)	<u>34.6%</u> (18)
Housing for senior citizens	<u>13.1%</u> (9)	<u>7.2%</u> (5)	<u>7.2%</u> (5)	<u>43.5%</u> (30)	<u>29.0%</u> (20)
Manufactured/mobile homes	<u>11.8%</u> (2)	<u>5.9%</u> (1)	<u>11.8%</u> (2)	<u>41.1%</u> (7)	<u>29.4%</u> (5)
Mobile home park	<u>0.0%</u> (0)	<u>10.0%</u> (1)	<u>0.0%</u> (0)	<u>50.0%</u> (5)	<u>40.0%</u> (4)
Affordable housing	<u>12.1%</u> (4)	<u>6.1%</u> (2)	<u>6.1%</u> (2)	<u>45.4%</u> (15)	<u>30.3%</u> (10)
Low income housing	<u>4.5%</u> (1)	<u>4.5%</u> (1)	<u>4.5%</u> (1)	<u>54.6%</u> (12)	<u>31.9%</u> (7)
Hobby farms	<u>35.3%</u> (29)	<u>28.0%</u> (23)	<u>29.3%</u> (24)	<u>3.7%</u> (3)	<u>3.7%</u> (3)
Traditional agriculture	<u>39.7%</u> (50)	<u>28.5%</u> (36)	<u>26.2%</u> (33)	<u>2.4%</u> (3)	<u>3.2%</u> (4)
Large scale/mega farm	<u>39.1%</u> (9)	<u>34.8%</u> (8)	<u>26.1%</u> (6)	<u>0.0%</u> (0)	<u>0.0%</u> (0)
Open space	<u>34.0%</u> (34)	<u>24.0%</u> (24)	<u>24.0%</u> (24)	<u>9.0%</u> (9)	<u>9.0%</u> (9)
Publicly owned parks	<u>17.6%</u> (13)	<u>16.2%</u> (12)	<u>14.9%</u> (11)	<u>24.3%</u> (18)	<u>27.0%</u> (20)
Publicly owned forests (woodlands and wetlands)	<u>31.0%</u> (22)	<u>32.4%</u> (23)	<u>22.6%</u> (16)	<u>7.0%</u> (5)	<u>7.0%</u> (5)

Businesses that serve primarily local residents	<u>18.1%</u> (21)	<u>12.9%</u> (15)	<u>12.9%</u> (15)	<u>30.2%</u> (35)	<u>25.9%</u> (30)
Businesses that attract out of area visitors/tourists	<u>9.1%</u> (6)	<u>7.6%</u> (5)	<u>9.1%</u> (6)	<u>50.0%</u> (33)	<u>24.2%</u> (16)
Home-based businesses	<u>22.2%</u> (28)	<u>18.3%</u> (23)	<u>19.0%</u> (24)	<u>20.6%</u> (26)	<u>19.9%</u> (25)
Office parks	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>53.8%</u> (14)	<u>46.2%</u> (12)
Light industry/manufacturing	<u>13.5%</u> (10)	<u>8.1%</u> (6)	<u>9.5%</u> (7)	<u>39.2%</u> (29)	<u>29.7%</u> (22)
Heavy industry/manufacturing	<u>6.1%</u> (2)	<u>3.0%</u> (1)	<u>3.0%</u> (1)	<u>51.5%</u> (17)	<u>36.4%</u> (12)
Other (specify)_____	<u>50.0%</u> (1)	<u>0.0%</u> (0)	<u>50.0%</u> (1)	<u>0.0%</u> (0)	<u>0.0%</u> (0)

Percent of Column Totals

Land Use Type	Town of Russell	Town of Greenbush	Town of Rhine	Village of Elkhart Lake	Village of Glenbeulah
I don't feel the area should continue to grow	<u>9.0%</u> (27)	<u>6.8%</u> (15)	<u>7.5%</u> (16)	<u>1.4%</u> (6)	<u>1.9%</u> (6)
Single-family residential	<u>7.7%</u> (23)	<u>6.8%</u> (15)	<u>7.5%</u> (16)	<u>7.1%</u> (30)	<u>9.1%</u> (29)
Multi-family residential, duplexes	<u>1.0%</u> (3)	<u>0.5%</u> (1)	<u>0.5%</u> (1)	<u>6.6%</u> (28)	<u>6.9%</u> (22)
Multi-family residential, apartments	<u>0.3%</u> (1)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>5.7%</u> (24)	<u>5.3%</u> (17)
Condominiums	<u>0.3%</u> (1)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>6.1%</u> (26)	<u>4.7%</u> (15)
Large-scale condominiums/resort	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>5.7%</u> (24)	<u>2.2%</u> (7)
Assisted living/community based residential facilities	<u>1.4%</u> (4)	<u>1.4%</u> (3)	<u>1.4%</u> (3)	<u>5.7%</u> (24)	<u>5.7%</u> (18)
Housing for senior citizens	<u>3.0%</u> (9)	<u>2.3%</u> (5)	<u>2.3%</u> (5)	<u>7.1%</u> (30)	<u>6.3%</u> (20)
Manufactured/mobile homes	<u>0.7%</u> (2)	<u>0.5%</u> (1)	<u>0.9%</u> (2)	<u>1.7%</u> (7)	<u>1.6%</u> (5)
Mobile home park	<u>0.0%</u> (0)	<u>0.5%</u> (1)	<u>0.0%</u> (0)	<u>1.2%</u> (5)	<u>1.3%</u> (4)
Affordable housing	<u>1.4%</u> (4)	<u>0.9%</u> (2)	<u>0.9%</u> (2)	<u>3.5%</u> (15)	<u>3.1%</u> (10)
Low income housing	<u>0.3%</u> (1)	<u>0.5%</u> (1)	<u>0.5%</u> (1)	<u>2.8%</u> (12)	<u>2.2%</u> (7)
Hobby farms	<u>9.7%</u> (29)	<u>10.4%</u> (23)	<u>11.2%</u> (24)	<u>0.7%</u> (3)	<u>0.9%</u> (3)
Traditional agriculture	<u>17.0%</u> (50)	<u>16.4%</u> (36)	<u>15.4%</u> (33)	<u>0.7%</u> (3)	<u>1.3%</u> (4)
Large scale/mega farms	<u>3.0%</u> (9)	<u>3.6%</u> (8)	<u>2.8%</u> (6)	<u>0.0%</u> (0)	<u>0.0%</u> (0)
Open space	<u>11.3%</u> (34)	<u>10.9%</u> (24)	<u>11.2%</u> (24)	<u>2.1%</u> (9)	<u>2.8%</u> (9)
Publicly owned parks	<u>4.3%</u> (13)	<u>5.4%</u> (12)	<u>5.1%</u> (11)	<u>4.3%</u> (18)	<u>6.3%</u> (20)
Publicly owned forests (woodlands and wetlands)	<u>7.3%</u> (22)	<u>10.4%</u> (23)	<u>7.5%</u> (16)	<u>1.2%</u> (5)	<u>1.6%</u> (5)
Businesses that serve primarily local residents	<u>7.0%</u> (21)	<u>6.8%</u> (15)	<u>7.0%</u> (15)	<u>8.3%</u> (35)	<u>9.4%</u> (30)
Businesses that attract out of area visitors/tourists	<u>2.0%</u> (6)	<u>2.3%</u> (5)	<u>2.8%</u> (6)	<u>7.8%</u> (33)	<u>5.0%</u> (16)
Home-based businesses	<u>9.3%</u> (28)	<u>10.4%</u> (23)	<u>11.2%</u> (24)	<u>6.1%</u> (26)	<u>7.9%</u> (25)
Office parks	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>0.0%</u> (0)	<u>3.3%</u> (14)	<u>3.8%</u> (12)
Light industry/manufacturing	<u>3.0%</u> (10)	<u>2.7%</u> (6)	<u>3.3%</u> (7)	<u>6.9%</u> (29)	<u>6.9%</u> (22)
Heavy industry/manufacturing	<u>0.7%</u> (2)	<u>0.5%</u> (1)	<u>0.5%</u> (1)	<u>4.0%</u> (17)	<u>3.8%</u> (12)
Other (specify)_____	<u>0.3%</u> (1)	<u>0.0%</u> (0)	<u>0.5%</u> (1)	<u>0.0%</u> (0)	<u>0.0%</u> (0)

3. Which of the following sources of jobs/employment opportunities would you prefer to have in the Lake Country area? (check all that apply) (178)

- 24.7% Agriculture/agri-business (44)
- 10.7% Tourist related retail/commercial (19)
- 12.9% Recreational services (23)
- 6.8% Any type of retail/commercial (12)
- 14.6% Home-based businesses (26)
- 12.9% Light industrial manufacturing (23)
- 1.7% Heavy industrial manufacturing (3)
- 4.5% Office/white collar (8)
- 8.4% All of the above, a job is a job (15)
- 2.8% The creation of jobs/employment opportunities is not important to me (5)
- 0.0% Other (specify) (0)

4. *The natural resource base of the area, defined as woodlands (including the Kettle Moraine State Forest), wetlands, (including the Sheboygan Marsh), lakes (including Elkhart, Crystal, and Little Elkhart) and rivers and streams, provides outdoor recreational opportunities for all four seasons. Which one of the following best describes your opinion on future use of the area's natural resources.*

58.2% There is enough use of the natural resources already from existing residents/tourists; don't encourage new residents/tourists (39)

29.8% Promote the area's natural resources to encourage use (20)

9.0% No opinion (6)

3.0% Other (specify) (2)

5. *Preservation of open space (defined as undeveloped land, woodlands, and wetlands) in this area is important. (check one)*

55.2% Strongly agree (37) 25.4% Agree (17) 14.9% Neutral (10) 3.0% Disagree (2) 1.5% Strongly disagree (1)

6. *Preservation of farmland (for example, land used to produce crops and/or livestock) in this area is important. (check one)*

70.1% Strongly agree (47) 25.4% Agree (17) 1.5% Neutral (1) 3.0% Disagree (2) 0.0% Strongly disagree (0)

7. *Which one of the following is most important to you? (check one) (69)*

36.2% Preservation of open space in this area (25)

55.1% Preservation of farmland in this area (38)

8.7% No opinion (6)

8. *Surface water and groundwater for public and private well water systems sometimes comes from outside the boundaries of a community and therefore can be affected by land uses in a neighboring community. To ensure water quality and quantity in the future, which option would you prefer?*

46.2% Shared decision-making between Russell, Greenbush, Rhine, Elkhart Lake, Glenbeulah (31)

43.3% Continued individual community control (29)

9.0% No opinion (6)

1.5% No response (1)

9. *Intergovernmental cooperation between the towns of Russell, Greenbush, and Rhine and villages of Elkhart Lake and Glenbeulah is important to our mutual future.*

71.6% Agree (48)

20.9% Disagree (14)

7.5% No opinion (5)

If you agree, which of the following areas are most important for cooperation? (check all that apply) (272)

12.5% Land use/zoning (34)

9.9% Police protection (27)

13.2% Fire protection (36)

13.6% Ambulance/emergency medical services (37)

10.7% Solid waste disposal (garbage) (29)

7.7% Sanitary waste disposal (sewerage) (21)

10.0% Recycling (27)

6.6% Community facilities (18)

7.0% Recreational/park facilities (19)

4.4% Building inspection (12)

3.7% Voting equipment (10)

0.7% Other (specify) (2)

TOWN OF RUSSELL SPECIFIC QUESTIONS

ISSUES AND OPPORTUNITIES

10. *Why do you choose to live in the Town of Russell? (check all that apply) (242)*

<p><u>22.7%</u> Rural, country atmosphere /natural environment (55)</p> <p><u>10.8%</u> Family/local ties (26)</p> <p><u>18.2%</u> Quietness/serenity (44)</p> <p><u>4.1%</u> School district (10)</p> <p><u>3.7%</u> Availability of affordable land (9)</p> <p><u>2.9%</u> Proximity to/presence of Kettle Moraine State Forest (7)</p> <p><u>1.7%</u> Other (4)</p>	<p><u>7.4%</u> Location with respect to occupation /commuting distance (18)</p> <p><u>6.6%</u> Low taxes (16)</p> <p><u>11.2%</u> Safety/feeling of security (27)</p> <p><u>9.5%</u> Relative lack of government regulations (23)</p> <p><u>1.2%</u> Availability of affordable housing (3)</p>
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11. *Within the Town of Russell, there is a strong desire for building residences in the country, but also a desire for preserving open space and farmland. Do you feel the quality of life/rural country atmosphere/uniqueness of the Town of Russell can be preserved while allowing residential development?*

44.8% Yes (30) 44.8% No (30) 9.0% No opinion (6) 1.5% No response (1)

If yes, how? If no, why not? _____

12. *What one thing or value in the Town of Russell should be preserved for future generations?* _____

13. *If you were asked to define farmland, which one of the following items would you use as the basis for your definition? (check only one) (70)*

12.9% Minimum acreage requirement. Indicate minimum preferred: ____ acres (9)

47.1% Capability of the soil to produce or not produce crops (33)

8.6% The amount of income/sales derived from crops and/or livestock produced from the land (6)

30.0% Primary occupation of the landowner (21)

1.4% Other (please describe) (1)

14. *Preservation of farmland in the town is important. (check one)*

64.2% Strongly agree (43) 26.8% Agree (18) 6.0% Neutral (4) 3.0% Disagree (2) 0.0% Strongly disagree (0)

15. *Preservation of open space (defined as undeveloped land, woodlands, and wetlands) in the town is important. (check one)*

53.7% Strongly agree (36) 31.3% Agree (21) 7.5% Neutral (5) 6.0% Disagree (4) 0.0% Strongly disagree (0)

1.5% No response (1)

16. *Which one of the following is most important to you? (check one)*

61.2% Preservation of farmland in the town (41)

32.8% Preservation of open space in the town (22)

6.0% No opinion (4)

17. *Russell town government should set agricultural land preservation as a priority goal and implement policies to achieve it.*

79.1% Agree (53) 4.5% Disagree (3) 11.9% No opinion (8) 4.5% No response (3)

HOUSING

18. *From 1990 to 2000, housing units within the Town of Russell increased from 131 to 149, or 14%. This trend appears to be continuing. Do you favor growth at: (check one)*

1.5% Faster rate (1) 38.8% Slower rate (26) 40.3% Present rate (27) 17.9% No growth (12)

1.5% No response (1)

19. As a way of controlling growth, should the number of new home building permits be limited on an annual basis?

53.7% Yes (36) 29.9% No (20) 13.4% No opinion (9) 3.0% No response (2)

20. Would you be in favor of the Town of Russell controlling growth by limiting the number of building permits for new housing starts each year?

6.0% Yes, but only for new houses within new subdivisions (4)
22.4% Yes, but only for new houses outside of subdivisions (15)
31.3% Yes, for all new housing development, regardless of location (21)
34.3% I am not in favor of limiting the number of building permits (23)
6.0% No response (4)

21. If you feel the Town of Russell should continue to grow, what kind(s) of residential growth would you like to see? (check all that apply) (89)

<u>49.4%</u> Single-family residential (44)	<u>1.1%</u> Large-scale condominiums/resort (1)
<u>6.8%</u> Two-family residential, duplexes (6)	<u>2.2%</u> Manufactured/mobile homes (2)
<u>1.1%</u> Multi-family residential apartment (1) (3 family or more)	<u>6.8%</u> Assisted living/community based residential facility (6)
<u>6.8%</u> Affordable housing (6)	<u>1.1%</u> Mobile home park (1)
<u>1.1%</u> Low income housing (1)	<u>12.4%</u> Housing for senior citizens (11)
	<u>11.2%</u> No residential growth (10)

22. What is the one best thing Russell town government can do to protect housing values/home worth? _____

TRANSPORTATION

23. As you travel on streets, roads, and highways within the Town of Russell, which of the following are of concern to you? (check all that apply) (80)

38.7% No concerns, the streets, roads, and highways are adequate (31)
22.5% Safety (specify) (18) _____
1.3% Congestion (specify) (1) _____
13.8% Conflicts with farm machinery (specify) (11) _____
5.0% Conflicts with truck traffic (specify) (4) _____
10.0% Condition of streets, roads, and highways (specify) (8) _____
8.7% Other concerns (specify) (7) _____

UTILITIES AND COMMUNITY FACILITIES

24. Please indicate your level of satisfaction with the following services provided by the Town of Russell?

Percent of Row Totals

Type of Service	Very Satisfied	Satisfied	Neutral	Unsatisfied	Very Unsatisfied	No Response
Waste disposal	40.3% (27)	32.8% (22)	7.5% (5)	3.0% (2)	1.5% (1)	14.9% (10)
Recycling program	40.3% (27)	37.3% (25)	10.4% (7)	4.5% (3)	0.0% (0)	7.5% (5)
Road maintenance	28.3% (19)	47.8% (32)	8.9% (6)	4.5% (3)	3.0% (2)	7.5% (5)
Fire protection	37.3% (25)	46.3% (31)	11.9% (8)	1.5% (1)	0.0% (0)	3.0% (2)
Police protection	29.9% (20)	44.7% (30)	16.4% (11)	1.5% (1)	0.0% (0)	7.5% (5)
Bookmobile	13.5% (9)	10.4% (7)	37.3% (25)	0.0% (0)	1.5% (1)	37.3% (25)
Ambulance services	29.9% (20)	38.8% (26)	17.9% (12)	0.0% (0)	1.5% (1)	11.9% (8)

Percent of Column Totals

Type of Service	Very Satisfied	Satisfied	Neutral	Unsatisfied	Very Unsatisfied	No Response
Waste disposal	18.4% (27)	12.7% (22)	6.7% (5)	20.0% (2)	20.0% (1)	16.7% (10)
Recycling program	18.4% (27)	14.5% (25)	9.5% (7)	30.0% (3)	0.0% (0)	8.3% (5)
Road maintenance	12.9% (19)	18.5% (32)	8.1% (6)	30.0% (3)	40.0% (2)	8.3% (5)
Fire protection	17.0% (25)	18.0% (31)	10.8% (8)	10.0% (1)	0.0% (0)	3.3% (2)
Police protection	13.6% (20)	17.3% (30)	14.9% (11)	10.0% (1)	0.0% (0)	8.3% (5)
Bookmobile	6.1% (9)	4.0% (7)	33.8% (25)	0.0% (0)	20.0% (1)	41.7% (25)
Ambulance services	13.6% (20)	15.0% (26)	16.2% (12)	0.0% (0)	20.0% (1)	13.4% (8)

25. What is the one best way you feel police protection could be improved?

- 82.1% Ok as is, wouldn't change (currently elect 1 town constable and contract with Sheboygan County Sheriff's Department) (55)
- 6.0% Contract with the Sheboygan County Sheriff's department for additional hours (4)
- 1.5% Additional town constables (1)
- 0.0% Other (specify) (0) _____
- 10.4% No response (7)

26. Are there any programs or services that the Town of Russell should improve or establish? _____

27. Recently, the State of Wisconsin has reduced the amount of shared revenue that the Town of Russell receives by about 20% or \$6,186. How would you suggest the Town deal with this reduction in revenue?

- 13.4% Reduce services (9)
- 68.6% Share services with surrounding communities (46)
- 3.0% No response (2)
- 6.0% Increase local taxes (4)
- 9.0% Other: (6) _____

AGRICULTURAL, NATURAL AND CULTURAL RESOURCES

28. Given a situation where a farm family sells their farm, which one of the following best describes how you would like to see the land used after the sale?

- 61.2% The land should be kept in a traditional agricultural-related land use (41)
- 7.4% The land should be used for agricultural purposes, even if it means large-scale/mega farms (5)
- 20.9% The land should be used however the new owner desires (14)
- 3.0% The land should be allowed to be divided/subdivided for development purposes (residential, commercial, etc.) (2)
- 6.0% Other (please describe) (4) _____
- 1.5% No response (1)

29. Historically, this area's economy has relied heavily on agriculture. Given the financial difficulties facing many small, family farms, would it be acceptable for these properties to remain in agriculture even if the property became part of a very large livestock operation? (check one)

- 53.7% Yes, but with stricter regulations on large operations (36)
- 19.4% Yes, with about the same regulations we already have (13)
- 14.9% No, the environmental consequences may be too high – leave it as open space (10)
- 7.5% No, the land should transition into a rural residential use (5)
- 4.5% No response (3)

30. What, if anything, concerns you about the impact of large farming operations? (check no more than two) (143)

- 38.4% Threats to groundwater and wells (55)
- 23.1% Odors (33)
- 10.5% Truck traffic (15)
- 5.6% Noise (8)
- 1.4% 24-hour operation (2)
- 15.4% Premature road deterioration (22)
- 2.1% Other (3) _____
- 3.5% No concerns (5)

31. Should the Town of Russell regulate large-scale farming operations?

- 67.2% Yes (45)
- 20.9% No (14)
- 10.4% No opinion (7)
- 1.5% No response (1)
- ◆ ?

32. Should the Town of Russell set policies to encourage the development of large-scale farming operations?

- 7.5% Yes (5)
- 79.1% No (53)
- 13.4% No opinion (9)

33. *The Town of Russell's zoning ordinance currently does not contain any provisions for limiting the number of animal units or farm size on land zoned A-1. Should provisions to limit animal units/farm size be explored?*

61.2% Yes (41) 19.4% No (13) 16.4% No opinion (11) 3.0% No response (2)

34. *Do you feel that noise and odor pollution from farming is a problem in the Town of Russell?*

22.4% Yes (15) 68.6% No (46) 7.5% No opinion (5) 1.5% No response (1)

35. *A neighboring farmer's "right to farm" is important to me even if I am bothered by noise, dust, odors, etc. from the operation.*

22.4% Strongly agree (15) 3.0% Strongly disagree (2)
62.6% Generally agree with some exceptions (42) 6.0% Generally disagree with some exceptions (4)
4.5% No opinion (3) 1.5% No response (1)

36. *If you are actively involved in farming in the town, has your operation been hampered by town government or other town residents?*

3.0% Yes, by town government (2) 25.4% No (17) 10.4% No opinion (7)
0.0% Yes, by town residents (0) 40.3% Not actively involved in farming (27) 20.9% No response (14)

37. *If you are not actively involved in farming, have you been inconvenienced by farming operations in the town?*

13.4% Yes (9) 58.2% No (39) 7.5% No opinion (5) 14.9% Actively involved in farming (10)
6.0% No response (4)

38. *Should agricultural land be preserved at the expense of compromising the owner's right to sell and/or use the land for non-agricultural uses?*

44.8% Yes (30) 32.8% No (22) 16.4% No opinion (11) 6.0% No response (4)

39. *Protection of groundwater quality and quantity is important in the Town of Russell.*

92.5% Agree (62) 1.5% Disagree (1) 6.0% No opinion (4)

40. *What involvement should Russell town government have in the protection of groundwater quality and drinking water supplies and the protection of rivers, and streams?*

70.1% Regulate land uses that would adversely impact these natural resources (47) 22.4% Provide information only (15)
1.5% No response (1) 6.0% No involvement (4)

41. *Protection of woodlands, wetlands, and open spaces in the town is necessary.*

83.6% Agree (56) 4.5% Disagree (3) 11.9% No opinion (8)

If you agree, where are the priority areas that should be protected from development? _____

42. *Are there any cultural resources in the Town of Russell that are worthy of preservation? (please specify)*

ECONOMIC DEVELOPMENT

43. *Do you feel the Town of Russell needs more business or is it OK as it is now?*

13.4% Needs more (9) 82.1% OK as is (55) 3.0% No opinion (2) 1.5% No response (1)

44. *What types of businesses would you like to have available in the Town of Russell? _____*

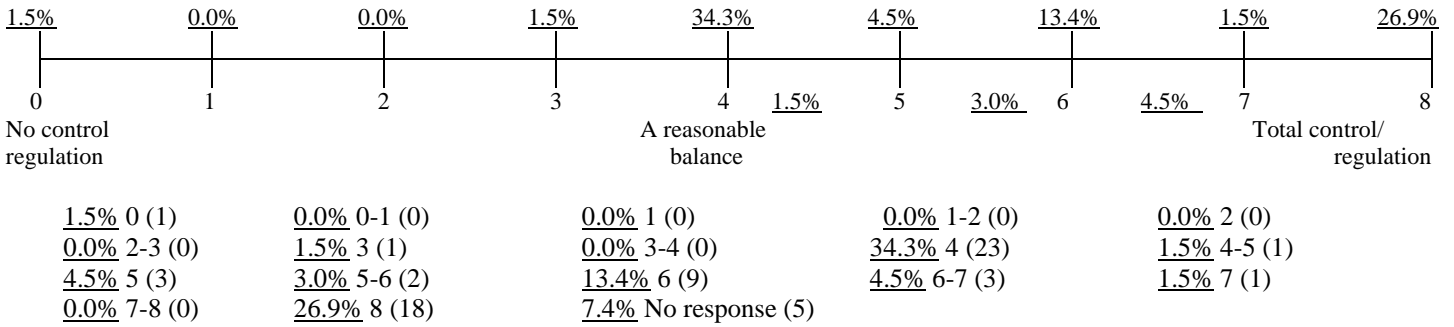
45. *Should businesses be concentrated in a few areas or dispersed throughout the town?*

32.8% Concentrated (22) 20.9% Dispersed (14) 26.9% No opinion (18) 19.4% No response (13)

If businesses should be concentrated where should the concentration(s) be located? _____

LAND USE

52. *In light of increasing urban development pressures from the Ozaukee-Washington-Milwaukee metropolitan area, circle the level of control/regulation officials in the Town of Russell should use to manage growth pressures.*



53. *What role should Russell town government play in land use development issues? (check one)*

- 83.6% Review land use and development proposals (56) and regulate according to adopted ordinances and standards
- 11.9% Educational role on wise land use (8)
- 1.5% No role (1)
- 0.0% Other (specify) (0)
- 3.0% No response (2)

54. *Use of private land should be based on owners' preferences rather than being restricted by government regulations such as zoning.*

- 19.4% Strongly agree (13)
- 40.3% Generally agree with some exceptions (27)
- 4.5% No response (3)
- 20.9% Generally disagree with some exceptions (14)
- 14.9% Strongly disagree (10)
- 0.0% No opinion (0)

55. *The Town of Russell's zoning ordinance should be: (check one)*

- 25.4% Maintained as is (17)
- 32.8% Slightly revised (22)
- 1.5% Completely redone (1)
- 1.5% Eliminated (1)
- 32.8% Not enough knowledge of zoning ordinance (22)
- 6.0% No opinion (4)

56. *Should persons be allowed to build on A-1 zoned farmland (prime agricultural) regardless of 35-acre minimum lot size?*

- 22.4% Yes (15)
- 62.7% No (42)
- 10.4% No opinion (7)
- 4.5% No response (3)

57. *The current 35-acre minimum lot size for building a house on A-1 (prime agricultural) zoned land in the Town of Russell should be: (check one)*

- 40.3% Maintained (27)
- 11.9% Eliminated (8)
- 14.9% Increased to ___ acres (10)
- 20.9% Decreased to ___ acres (14)
- 7.5% No opinion (5)
- 4.5% No response (3)

58. *Residential development in rural areas throughout the town should be required to have a: (check one)*

- 20.9% Minimum of one acre (14)
- 11.9% Minimum of three acres (8)
- 11.9% Minimum of five acres (8)
- 6.0% Minimum of ten acres (4)
- 10.4% No response (7)
- 3.0% Minimum of 20 acres (2)
- 20.9% Minimum of 35 acres (14)
- 10.4% Other size: ___ acres (7)
- 4.5% No acreage requirements (3)

59. *Do you favor rezoning of farmland into 5-acre parcels when the intention of the owner is to subdivide the property?*

- 22.4% Yes, allow the owner to decide (15)
- 9.0% No response (6)
- 68.6% No, do not let land be divided (46)

Please comment: _____

60. Does the property owner have a right to create 5-acre parcels for new home development, and if so, how many parcels should they be limited to?

- 16.4% No limit, allow property owner to create as many parcels as possible (11)
- 44.8% Limit owner to 1 parcel (30)
- 14.9% Limit owner to 1 parcel per year (10)
- 23.9% No response (16)

Please comment: _____

61. Do you favor the rezoning of non-tillable land (i.e. woodlands, low land) into 5-acre parcels for home building sites?

- 31.3% Yes (21)
- 58.2% No (39)
- 6.0% No opinion (4)
- 4.5% No response (3)

Please comment: _____

62. To deal with possible development pressures, should land that is currently zoned A-1 (prime agriculture) which cannot produce crops (woods, stony hills, swamps, etc.) be rezoned to reflect a more realistic use?

- 56.7% Yes (38)
- 32.8% No (22)
- 6.0% No opinion (4)
- 4.5% No response (3)

63. A site plan showing the location of a home on the parcel should be required of all new residential development requests and used as one of the criteria by the Town Board to approve/disapprove the request.

- 80.6% Yes (54)
- 6.0% No (4)
- 7.4% No opinion (5)
- 6.0% No response (4)

64. To prevent long driveways and to preserve the open space views within the town, are you in favor of a maximum setback from the front lot and side lots?

- 34.3% Yes (23)
- 40.3% No (27)
- 19.4% No opinion (13)
- 6.0% No response (4)

65. Cluster development, also referred to as a “conservation subdivision,” involves the grouping of all residential lots in a new subdivision on only a small portion of the tract. This grouping of lots is made possible by reducing the minimum lot size. Although lot size is reduced, the number of permitted lots (density) is not increased. By “clustering” the development, a significant portion of the land is protected as undeveloped open space. For future residential development in the town, which one of the following do you favor?

- 6.0% Traditional subdivisions (4)
- 7.4% Cluster development/conservation subdivisions (5)
- 6.0% Both traditional subdivisions and cluster development (4)
- 35.8% No subdivisions, just scattered residential development throughout the town (24)
- 29.9% Not enough information to make an informed decision (20)
- 4.5% Other (specify) (3)
- 10.4% No response (7)

66. Should the following types of land uses be allowed in the Town of Russell?

Percent of Row Totals

	Yes	Yes with restrictions	No	No opinion	No response
Gravel pits	7.5% (5)	52.2% (35)	28.3% (19)	3.0% (2)	9.0% (6)
Communication towers	17.9% (12)	55.2% (37)	14.9% (10)	4.5% (3)	7.5% (5)
Commercial windmills/turbines for generating electricity	26.9% (18)	49.2% (33)	13.4% (9)	3.0% (2)	7.5% (5)
Power generating facilities	10.4% (7)	40.3% (27)	37.4% (25)	1.5% (1)	10.4% (7)
Campgrounds	11.9% (8)	52.2% (35)	23.9% (16)	4.5% (3)	7.5% (5)
Junk/salvage yards	4.5% (3)	19.4% (13)	64.1% (43)	3.0% (2)	9.0% (6)
Mini storage facilities	9.0% (6)	49.2% (33)	34.3% (23)	1.5% (1)	6.0% (4)
Commercial waste storage/disposal facilities	6.0% (4)	17.9% (12)	67.1% (45)	1.5% (1)	7.5% (5)
Gun clubs/target ranges	13.4% (9)	50.7% (34)	26.9% (18)	1.5% (1)	7.5% (5)
Outdoor concerts/festivals	6.0% (4)	41.7% (28)	40.3% (27)	6.0% (4)	6.0% (4)
Other (specify) _____	0.0% (0)	0.0% (0)	3.0% (2)	0.0% (0)	97.0% (65)

Percent of Column Totals

	Yes	Yes with restrictions	No	No opinion	No response
Gravel pits	6.6% (5)	12.2% (35)	8.0% (19)	10.0% (2)	5.1% (6)
Communication towers	15.8% (12)	12.9% (37)	4.2% (10)	15.0% (3)	4.3% (5)
Commercial windmills/turbines for generating electricity	23.7% (18)	11.5% (33)	3.8% (9)	10.0% (2)	4.3% (5)
Power generating facilities	9.2% (7)	9.4% (27)	10.5% (25)	5.0% (1)	6.0% (7)
Campgrounds	10.5% (8)	12.2% (35)	6.8% (16)	15.0% (3)	4.3% (5)
Junk/salvage yards	3.9% (3)	4.5% (13)	18.1% (43)	10.0% (2)	5.1% (6)
Mini storage facilities	7.9% (6)	11.5% (33)	9.7% (23)	5.0% (1)	3.4% (4)
Commercial waste storage/disposal facilities	5.3% (4)	4.2% (12)	19.0% (45)	5.0% (1)	4.3% (5)
Gun clubs/target ranges	11.8% (9)	11.8% (34)	7.6% (18)	5.0% (1)	4.3% (5)
Outdoor concerts/festivals	5.3% (4)	9.8% (28)	11.4% (27)	20.0% (4)	3.4% (4)
Other (specify)_____	0.0% (0)	0.0% (0)	0.9% (2)	0.0% (0)	55.5% (65)

IMPLEMENTATION

67. The Town of Russell currently regulates the following types of activities: building construction, taverns and liquor sales, mobile home parks, sludge storage and spreading, sexually orientated business, and mineral extraction. Are there other activities that should be regulated?

13.4% Yes (9) 38.8% No (26) 38.8% No opinion (26) 9.0% No response (6)

If yes, please describe: _____

68. Are there issues in the town that need new or stricter ordinances or stricter enforcement?

25.4% Yes (17) 25.4% No (17) 31.3% No opinion (21) 17.9% No response (12)

If yes, please specify: _____

69. What improvements would be beneficial to the future of the Town of Russell? _____

STATISTICAL INFORMATION (check all that apply) (72)

70. What is your gender? 33.3% Female (24) 66.7% Male (48)

71. What is your age?(69)

0.0% Under 18 (0) 0.0% 18 – 24 (0) 14.5% 25 – 34 (10) 20.3% 35 – 44 (14)
24.6% 45 – 54 (17) 16.0% 55 – 65 (11) 10.1% 65 – 74 (7) 14.5% 75 or older (10)

72. Do you consider yourself a seasonal town resident or permanent? 4.5% Seasonal (3) 88.0% Permanent (59)
7.5% No response (5)

73. Do you rent, own, or reside in the town? (69) 1.4% Rent (1) 78.3% Own (54) 20.3% Reside (14)

74. How long have you lived in the Town of Russell?

14.9% Less than 5 years (10) 13.4% 11 – 19 years (9) 21.0% Lifetime resident (14)
14.9% 5 – 10 years (10) 32.8% 20 years or longer (22) 3.0% No response (2)

75. Is your place of employment located in the Town of Russell? (69)

13.0% Yes (9) 60.9% No (42) 26.1% Retired (18) 0.0% Unemployed (0)

76. If currently employed, in what category is your occupation?

<u>19.4%</u> Agriculture/farming (13)	<u>0.0%</u> Wholesale trade (0)	<u>3.0%</u> Government (2)
<u>4.5%</u> Construction (3)	<u>4.5%</u> Retail trade (3)	<u>6.0%</u> Education (4)
<u>20.9%</u> Manufacturing (14)	<u>3.0%</u> Finance, insurance, or real estate (2)	<u>4.5%</u> Homemaker (3)
<u>0.0%</u> Utilities (0)	<u>4.5%</u> Other service occupation (3)	<u>10.4%</u> Other professional (7)
<u>10.4%</u> Other (specify) (7) _____	<u>8.9%</u> No response (6)	

77. Approximately how many miles do you travel to your place of employment?

<u>7.5%</u> Less than one (5)	<u>16.4%</u> 11 – 19 (11)	<u>1.5%</u> 45 or more (1)
<u>20.9%</u> 1 – 10 (14)	<u>20.9%</u> 20 – 44 (14)	<u>7.5%</u> Work at home (5)
<u>25.3%</u> No response (17)		

78. How many members are in your household?

<u>4.5%</u> 1 (3)	<u>49.3%</u> 2 (33)	<u>13.4%</u> 3 (9)	<u>17.9%</u> 4 (12)	<u>11.9%</u> 5 (8)	<u>1.5%</u> More than 5 (1)
<u>1.5%</u> No response (1)					

79. Do you feel the responses you provided in this survey are representative of your household?

<u>95.5%</u> Yes (64)	<u>1.5%</u> No (1)	<u>1.5%</u> Not sure (1)	<u>1.5%</u> No response (1)
-----------------------	--------------------	--------------------------	-----------------------------

80. Do you have access to e-mail and/or the Internet?

<u>25.4%</u> Yes, only at home (17)	<u>11.9%</u> Yes, only at work (8)
<u>28.4%</u> Yes, at home and work (19)	<u>31.3%</u> No personal access (21)
<u>3.0%</u> No response (2)	

APPENDIX B
Vision and Goals Survey Results

**TOWN OF RUSSELL
SMART GROWTH PLANNING
DRAFT VISION AND GOAL STATEMENTS**

**Mailed 140
Returned 51
Response Rate 36.4%**

Dear Town of Russell Citizens,

YOUR ASSISTANCE IS NEEDED...AGAIN!!! The Town of Russell, in association with the Towns of Greenbush and Rhine and the Villages of Elkhart Lake and Glenbeulah, is working cooperatively in planning for the future. Because public participation is the foundation upon which our comprehensive "Smart Growth" plans will be built, we are again in need of your assistance.

The input provided by Russell citizens from the recent long range planning survey was much appreciated....Thank you! The results of your and other community members' input were essential in developing the consensus **draft** vision statements for our community and goals for the various elements to be included in our plan.

YOUR INPUT IS IMPORTANT!!! Establishing Russell's vision and goals is extremely important in the planning process, since our planning cannot continue or be completed without them. By reviewing the enclosed vision and goals and indicating your opinions, you will be providing valuable input that will be used!

We would appreciate receiving your opinions by **Monday, April 17, 2006.** Please return the survey to UW-Extension, as listed on the back of the survey.

Thank you for your help. Your input in the development of Russell's comprehensive plan is greatly appreciated. Looking forward to your response!

✓ **Please check one box for each statement.**

OVERALL VISION STATEMENT

We envision the Town of Russell as a community with a blend of agriculture, open/green space, and single-family residences in harmony with a quality natural resource base. We value a quiet, rural country atmosphere. Town of Russell residents consider the natural environment comprised of glacial terrain and lakes to be a great asset and encourage careful planning to ensure it is used wisely. Intergovernmental cooperation will be important in this planning.

88.2% Agree (45) 5.9% Disagree (3) 2.0% No opinion (1) 3.9% No response (2)

LAND USE GOALS

GOAL 1: To play an active role in land use and regulation issues concerning planned and present development, to maintain balance between the right-to-sell and preservation of farmland and open spaces.

90.2% Agree (46) 3.9% Disagree (2) 3.9% No opinion (2) 2.0% No response (1)

Objective 1.1: Establish regulations for presenting site plans for all new residential development to the Russell Town Board and Plan Commission.

90.2% Agree (46) 5.9% Disagree (3) 2.0% No opinion (1) 2.0% No response (1)

Objective 1.2: Identify areas for residential development based on land quality and location.

80.4% Agree (41) 13.7% Disagree (7) 2.0% No opinion (1) 3.9% No response (2)

AGRICULTURAL, NATURAL, AND CULTURAL RESOURCES GOALS

GOAL 1: To preserve farmland and farm resources, maintaining farming economy and quality of life values.

82.4% Agree (42) 7.8% Disagree (4) 9.8% No opinion (5)

Objective 1.1: Continue to support the state's "Right to Farm" law.

80.4% Agree (41) 0.0% Disagree (0) 17.6% No opinion (9) 2.0% No response (1)

GOAL 2: To protect natural resources, woodlands, wetlands and open/green spaces, maintaining a safe water supply, rural country atmosphere and environmental quality of the area.

92.2% Agree (47) 0.0% Disagree (0) 3.9% No opinion (2) 3.9% No response (2)

Objective 2.1: Inventory and enforce protective zoning ordinances for these areas.

88.2% Agree (45) 3.9% Disagree (2) 7.8% No opinion (4)

Objective 2.2: Coordinate with surrounding areas to protect water resources, groundwater quality and quantity.

90.4% Agree (47) 3.9% Disagree (2) 5.8% No opinion (3)

GOAL 3: To preserve our heritage through protecting historical sites.

80.4% Agree (41) 0.0% Disagree (0) 17.6% No opinion (9) 2.0% No response (1)

Objective 3.1: Identify and encourage the usage of areas of historical importance within the town for education of future generations.

82.4% Agree (42) 2.0% Disagree (1) 15.7% No opinion (8)

Policy 3.1a: Cemeteries and burial sites should continue to be preserved.

92.2% Agree (47) 0.0% Disagree (0) 5.9% No opinion (3) 2.0% No response (1)

HOUSING GOALS

GOAL 1: To provide adequate housing for residents, while maintaining the rural country atmosphere.

82.4% Agree (42) 9.8% Disagree (5) 5.9% No opinion (3) 2.0% No response (1)

Objective 1.1: Maintain a slow housing growth rate.

78.4% Agree (40) 13.7% Disagree (7) 7.8% No opinion (4)

Objective 1.2: Encourage carefully sited, single-family housing developments.

66.7% Agree (34) 25.5% Disagree (13) 7.8% No opinion (4)

ECONOMIC DEVELOPMENT GOALS

GOAL 1: To stimulate a healthy economy for residents, while focusing on community values and the rural country environment.

86.3% Agree (44) 5.9% Disagree (3) 5.9% No opinion (3) 2.0% No response (1)

Objective 1.1: Protect the agriculture base to keep the farming economy strong.

86.3% Agree (44) 5.9% Disagree (3) 7.8% No opinion (4)

Objective 1.2: Encourage economic development that consists of neighbor friendly, small home-based businesses.

78.4% Agree (40) 11.8% Disagree (6) 7.8% No opinion (4) 2.0% No response (1)

Objective 1.3: Establish areas zoned for small business (other than home-based business) development.

54.9% Agree (28) 31.4% Disagree (16) 11.8% No opinion (6) 2.0% No response (1)

Objective 1.4: Identify areas for industrial development, it will not be encouraged within the town.

52.9% Agree (27) 23.5% Disagree (12) 15.7% No opinion (8) 7.8% No response (4)

TRANSPORTATION GOALS

GOAL 1: To be actively involved in projects to meet the needs of the community and maintain safe and adequate roads for residents and travelers within the county and town.

94.1% Agree (48) 0.0% Disagree (0) 3.9% No opinion (2) 2.0% No response (1)

Objective 1.1: Enforce regular maintenance and inventory of road conditions to ensure quality and safety.

96.1% Agree (49) 0.0% Disagree (0) 2.0% No opinion (1) 2.0% No response (1)

Objective 1.2: Encourage public input and collaboration when addressing transportation related projects dealing with organizations such as, WDOT, Rails and Harbors, the Villages, County Highway and Department of Public Works.

88.2% Agree (45) 3.9% Disagree (2) 7.8% No opinion (4)

Objective 1.3: Identify and accommodate for any changing transportation needs of residents, including senior citizens and those with special needs, pedestrians, cyclists and public transportation needs.

74.5% Agree (38) 15.7% Disagree (8) 9.8% No opinion (5)

UTILITIES AND COMMUNITY FACILITIES GOALS

GOAL 1: To continue to provide cost-effective, adequate public services and facilities sufficient for the needs of residents.

96.1% Agree (49) 2.0% Disagree (1) 2.0% No opinion (1)

Objective 1.1: Coordinate and consolidate with surrounding governmental units to share facilities and services where possible to conserve resources.

84.3% Agree (43) 5.9% Disagree (3) 3.9% No opinion (2) 5.9% No response (3)

Objective 1.2: Ensure an adequate supply of quality water will be available to meet the town's residential and commercial needs.

88.2% Agree (45) 3.9% Disagree (2) 2.0% No opinion (1) 5.9% No response (3)

Policy 1.2a: Plan for expansion of wastewater systems for present and planned development.

56.9% Agree (29) 15.7% Disagree (8) 19.6% No opinion (10) 7.8% No response (4)

Objective 1.3: Identify energy solutions that are more environmentally and cost efficient.

84.3% Agree (43) 3.9% Disagree (2) 5.9% No opinion (3) 5.9% No response (3)

Policy 1.3a: Continue to investigate the introduction of a wind turbine.

64.7% Agree (33) 15.7% Disagree (8) 13.7% No opinion (7) 5.9% No response (3)

Objective 1.4: Ensure comprehensive coverage of emergency services (fire, police, and medical responders) for the town by working with surrounding areas.

94.1% Agree (48) 0.0% Disagree (0) 2.0% No opinion (1) 3.9% No response (2)

Policy 1.4a: Identify new stations for ambulance and first responder emergency service.

56.9% Agree (29) 17.6% Disagree (9) 19.6% No opinion (10) 5.9% No response (3)

GOAL 2: To advocate for and support area school systems.

88.2% Agree (45) 2.0% Disagree (1) 3.9% No opinion (2) 5.9% No response (3)

Objective 2.1: Identify strategies to attract families and accommodate for decreasing school-aged population.

54.9% Agree (28) 21.6% Disagree (11) 19.6% No opinion (10) 3.9% No response (2)

Objective 2.2: Regularly review school transportation systems to better serve area families.

76.5% Agree (39) 3.9% Disagree (2) 15.7% No opinion (8) 3.9% No response (2)

INTERGOVERNMENTAL COOPERATION GOALS

GOAL 1: To foster a positive working relationship with surrounding units of government to reduce costs and better serve the area residents.

88.2% Agree (45) 0.0% Disagree (0) 5.9% No opinion (3) 5.9% No response (3)

Objective 1.1: Cooperate with surrounding communities to strengthen and grow emergency services (police, fire and ambulance).

88.2% Agree (45) 2.0% Disagree (1) 5.9% No opinion (3) 3.9% No response (2)

Objective 1.2: Cooperate with surrounding communities to provide more efficient waste management services, disposal and recycling.

74.5% Agree (38) 17.6% Disagree (9) 3.9% No opinion (2) 3.9% No response (2)

Objective 1.3: Collaborate with surrounding communities on land use planning and zoning projects.

62.7% Agree (32) 23.5% Disagree (12) 9.8% No opinion (5) 3.9% No response (2)

Objective 1.4: Consolidate and collaborate service planning such as snow removal.

74.5% Agree (38) 11.8% Disagree (6) 9.8% No opinion (5) 3.9% No response (2)

LAKE COUNTRY SMART GROWTH PLANNING DRAFT VISION AND GOAL STATEMENTS

OVERALL VISION STATEMENT

We envision the Lake Country region of Sheboygan County, which includes the Villages of Elkhart Lake and Glenbeulah, and the Towns of Rhine, Russell, and Greenbush, as a region that embraces the rural characteristics of the area including the historic charm and agricultural and natural resources. Residents consider the natural environment comprised of glacial terrain and lakes to be a great asset and encourage careful planning to ensure it is used wisely. The region will resemble a balanced mix of farmland, open space, tourism opportunities, and will remain a safe, quiet, and unique place to live.

90.2% Agree (46) 0.0% Disagree (0) 3.9% No opinion (2) 5.9% No response (3)

HOUSING GOALS

GOAL 1: Maintain the rural country atmosphere while protecting home values, agricultural, environmental and open space resources, and the aesthetic qualities of the region.

90.2% Agree (46) 2.0% Disagree (1) 2.0% No opinion (1) 5.9% No response (3)

GOAL 2: Support a variety of quality housing opportunities for all segments of the region's population in such a way that minimizes adverse impacts on natural and agricultural resources and will preserve the region's rural character.

80.4% Agree (41) 11.8% Disagree (6) 2.0% No opinion (1) 5.9% No response (3)

TRANSPORTATION GOALS

GOAL 1: Establish a safe and efficient transportation network in the region for motor vehicles, pedestrians, and bicycles that is compatible with local plans.

82.4% Agree (42) 7.8% Disagree (4) 3.9% No opinion (2) 5.9% No response (3)

UTILITIES AND COMMUNITY FACILITIES GOALS

GOAL 1: Preserve clean water, and plan for cost-effective treatment of waste as growth occurs in the region.

82.4% Agree (42) 7.8% Disagree (4) 3.9% No opinion (2) 5.9% No response (3)

GOAL 2: Encourage a parks system that takes into account the assets of the region including local, county, and state-owned facilities that is safe and provides a variety of opportunities for residents and visitors.

78.4% Agree (40) 11.8% Disagree (6) 5.9% No opinion (3) 3.9% No response (2)

GOAL 3: Support adequate police, fire, and emergency medical protection for all citizens and visitors in the region, and encourage cooperation and sharing across jurisdictions.

94.1% Agree (48) 3.9% Disagree (2) 2.0% No opinion (1)

GOAL 4: Balance growth in the region with the cost of providing public and private services, utilities, and/or community facilities.

76.5% Agree (39) 9.8% Disagree (5) 11.8% No opinion (6) 2.0% No response (1)

APPENDIX C
Key Stakeholder Forum Notes

**Lake Country Comprehensive Planning Committee
Stakeholder Input Session, 8/25/05**

Agricultural, Natural, and Cultural Resources

Stakeholders Present or Comments from Stakeholders:

Sheboygan County Resource Committee: Henry Nelson

Wisconsin Department of Natural Resources: Dale Katsma

Elkhart Lake and Little Elkhart Lake Improvement Associations: Chris Kreig & Joan Fiorenza

UW-Extension: Dave Such

- Presentations were made about the natural and cultural resources in the area. The Committee received feedback from the stakeholders about planning for the next two decades.
- Discussion on the corridor for the Ice Age Trail to go through the Town of Rhine. A map of the corridor will be needed.
- Water Quality in this region is very important and the Village and Town Boards should take leading roles in protecting the future water quality.

Lake Country Comprehensive Planning Committee Stakeholder Input Session, 9/8/05

Housing and Transportation Elements

Stakeholders Present or Comments from Stakeholders:

Sheboygan County Homebuilders' Association: Bob Werner

Wisconsin Department of Transportation: Chris Culotta

WisDOT, Bureau of Rails and Harbors: Frank Huntington via Dave Such

Sheboygan County Highway Commissioner: Robert Laning via Dave Such

Bay-Lake Regional Planning Commission: Jeff Agee-Aguayo

Housing

- The characteristics of new home builders are people that are older than 50-years of age, they are “empty nesters”, they want manageable lot sizes, 80% of the homes that are being built are one story and range in size between 1200 and 1800 square feet, according to guest Bob Werner from the Sheboygan County Homebuilders' Association.
- Bob talked about conservation subdivisions as a means to protect environmental corridors.
- Bob added that conservation/cluster subdivisions could create buffers between the built environment and the natural rural landscape, maintaining that “rural atmosphere” that many move to the country for.
- Bob's question to the group was- “What are you really trying to achieve? Are you trying to preserve open space or are you trying to maintain a rural atmosphere? Depending on the desires of the community- the clusters can be placed either close to the road to preserve the environmental/open space aspects of the property, or they can be placed away from the road with a buffer between so those traveling through the community are not aware of the development.
- There is not a lot of “productive” agriculture land being turned into 5-acre parcels in Sheboygan County.
- Bob mentioned that communities are going to need to deal with aging populations and will need to determine how they are going to do that.
- The Village of Elkhart Lake said that they were interested in attracting families and asked how a community could do that. Bob Werner said that whether or not families choose a community was dictated by the affordability (price range) of the housing being developed. Many families cannot afford much above \$200,000- bigger lot sizes will increase the price.
- The group decided they wanted to add some language in the goals that would promote conservation design.

Transportation

- Roger Laning was not able to attend but had the following comments as dictated to Shannon Haydin by Dave Such:
- State Highway 23 will have an impact on these communities.
- The abandonment and subsequent acquisition of the railroad by the State of Wisconsin will likely have an impact on transportation in the communities.
- Highway A access to State Highway 23- note that limited or controlled access could be a detriment to the Village of Glenbeulah.
- Frank Huntington- Wisconsin DOT was not able to attend, but had the following comments as dictated to Shannon Haydin by Dave Such from Frank:
 - Wisconsin Southern Railroad does intend to have future expansion along the former Canadian Northern rail line that runs from Saukville to Kiel.
 - The State of Wisconsin currently owns the railway.
 - Jeff Agee-Aguayo from Bay-Lake Regional Planning Commission mentioned that there was a potential proposal to add an interchange at Interstate 43 and County Road FF that could impact communities on the northern portion of Sheboygan County.
 - Chris Culotta from NE Region DOT asked, “Safe for who” in response to the goal that the roads would be safe. Chris reminded the group that all users and aspects of “safe” roads must be considered. Chris mentioned bikes/peds, but also the practice of communities to place cul-de-sacs in communities to cut off access, and distribute all of the traffic on State Highways, which might make the local roads safer, but will likely make the State roads less safe.
 - The communities desire connections to the Old Plank Road Trail from Plymouth to Elkhart Lake and also from Greenbush to Fond du Lac.
 - Chris Culotta mentioned that there was one rustic road in Sheboygan County and it was located in the Town of Greenbush.
 - Chris Culotta mentioned that DOT would like to have a functional classification study completed for all County roads at some point in time to determine whether or not the roads were truly functioning at the level of classification that they were. For example, State Highway 144 probably did not need to be a state highway. Chris also mentioned that there were likely County roads that really were functioning at the level of Town roads. Chris said that if such a study were completed, a jurisdictional transfer for some of the roads might be appropriate. However, Chris mentioned that the roads are first brought to a certain standard before being turned over to another jurisdiction so as not to place a great financial burden on the community. Shannon Haydin from County Planning mentioned the need to plan for development where appropriate facilities are available and a functional classification study (or update of the one done for the County in the 1970s) would help with that.
 - State Highway 57 to 4 lanes from Plymouth north to Green Bay? Chris mentioned that the traffic forecast models did not indicate any functional deficiencies in this segment of the road and that upgrading the road is not in the 6-year plan. Chris and Jeff both stated that they doubted it would be a project in the near future that should be considered in this round of Smart Growth planning.
 - Jeanette Moioffer from the Village of Elkhart Lake asked how to plan for safe routes for bikes/pedestrians.

- The group discussed adding goal language that dealt with accommodating bike/pedestrians in road projects.
- Jeff added that communities need to consider multiple transportation options for an aging population- Communities need to think about how people were going to get around.
- Jeff also mentioned that person per household rates are decreasing, but housing demand is the same.

Lake Country Comprehensive Planning Committee Stakeholder Input Session, 9/22/05

Utilities & Community Facilities

Stakeholders Present or Comments from Stakeholders:

St. Anna Fire Department: Bob Thome
Sheboygan County Sheriff's Department: Corporal Jason Liermann
Elkhart Lake Lions Club: Todd Smith
Elkhart Lake Lions Club: Ron Nielsen
Plymouth Ambulance: Kyle Marohl
Plymouth Ambulance: Suzanne Martens, MD
Lakeland College, Wayne Warnecke
Elkhart Lake Library: Nancy VanHoorhis
Northern Moraine Utility Commission: Scott Randall

Electric Service

- Wind Turbines- One currently proposed in Town of Rhine
- May not likely see large wind farms due to facility (substation) requirements to re-distribute power back to the grid- may be more likely to see individual turbines to serve a household
- Alternative Energy- With gas prices (oil, natural, etc.) people may seek alternative ways to heat/provide energy to their homes

Natural Gas

Public Water System

Sanitary Sewer Service

- Northern Moraine Wastewater Treatment Facility
 - Regional wastewater treatment facility that serves about 3000 people in four communities
 - Facility is currently older than what it was originally designed for (20 year lifespan, currently older than 20 years old)
 - Permit expires in 9/08- permits go on a five year cycle, at that time, the DNR will likely require them to start planning for some changes
 - Do not anticipate having to do an upgrade for about 8-12 years (cost for the construction in 1976 was \$2.8 million)- will be a large cost
 - Biosolids disposal is somewhat challenging- land spreading during the spring, summer, and fall- truck the biosolids/sludge to Appleton during the winter months- that increases the cost a bit (compared with being able to deal with it on site)
 - Capacity- Not much of an issue
 - Approximately 50-60% capacity for flow
 - Approximately 70-80% capacity for concentration loadings

Storm Sewer System

Solid Waste and Recycling Facilities

Telecommunications Facilities

- Cell Phones, voice-over IP cause a greater difficulty for the emergency response teams- actual location of the incident is not reported in the same manner as with a land line

- More demand for services such as cell coverage and high-speed internet

Police/Law Enforcement- Sheboygan County Sheriff's Department

- Elkhart Lake PD does not provide 24-hour law enforcement- County Sheriff's Department takes over when ELPD is not on duty
- Kettle Moraine State Forest- do have occasional calls for service in response to vandalism or parties
- Crimes rates have not been particularly high or seen a large increase- most of the County Sheriff's calls are for lockouts and vandalism- usually pretty basic, typical responses
- Road America- have seen a dramatic decrease in the amount of traffic in the area and the rowdiness factor- there has not been as much for the Sheriff's Department to respond to

Fire Protection

Emergency Services

- County Communication System does not always work in the manner that it was designed to
 - There are some people that need to be in the "loop" that are not on the County's 800 MHz system
 - Can be difficult for all necessary entities to agree on a common radio channel
 - Interoperability with other counties and agencies – many have a VHF system
 - The County just received a new grant for interoperability that will hopefully fix that problem
- Challenges to response for all responders including ambulance and police is the Kettle Moraine State Forest- people frequently do not know where they are located
- Five "Jaws of Life" responders in the area
- First Responders- a fire department can be a first responder unit (depends on the individual volunteer's interest in obtaining that certification) but it does not have to be – can be a separate first responder unit
- Town of Greenbush does not have a First Responder unit
- Addresses- needs to be more uniformity- very difficult to get everyone to post their addresses in the correct spot despite County ordinances- addressing standards change once you get into the villages and cities
 - New subdivisions frequently cause the most problems- no addresses posted at all
- Plymouth Ambulance
 - Volunteer
 - Has the advantage that you are "being taken care of by your neighbors"- you could likely know the people that respond to take care of you
 - Phasing in as a paramedic service- will provide a higher level of service
 - Kiel ambulance is currently an "intermediate" level- cannot provide the same level of care as Plymouth Ambulance can
 - Planning Committee is looking at stations in other communities

Library

- All communities in the Lake Country Planning Group are using the library system
- Part of Eastern Shores Library
- Have delivery from other libraries every day, Monday through Friday
- Book Mobile- Run by Eastern Shores, stops in 3 communities in the area
- High speed internet connection
- Story time for kids
- The library administrators would like to get feedback/know what the communities would like from them

Schools

- Elkhart Lake-Glenbeulah Schools have greater capacity than is currently filled
- Lakeland-
 - Has a hospitality major (can fit in with Elkhart Lake's emphasis/focus on tourism)
 - Library is part of the Eastern Shores system
 - Provides cultural resources (e.g.- Milwaukee symphony, plays, art shows)
 - Working on growth- currently have 900 students, have a goal for 1200
 - Recreation Opportunity on site- Grether Woods has trails
 - Has their own sewage treatment plant
 - One of the largest employers in the County
 - 600 non-commuting students on campus that have an economic impact on the county (retail, restaurants, workers)
 - Volunteers in some of the schools- students are required to complete a community service requirement as part of their degree process

Child Care Facilities

Health Care Facilities

- Transportation for the elderly
- Village of Elkhart Lake is adding an assisted living/senior housing development
- Village of Elkhart Lake allows flu shot clinics and other health education clinics in the Village Hall
- There is a greater push to get people into assisted living- there will need to be adequate facilities for that
- There is currently no ability to send a patient home from the hospital after 7 PM if they are in a wheel chair or require special transportation facilities- must take an ambulance ride (which is costly) or wait (after being discharged) until morning
- Changes in the Medicare system to place people in the "least restrictive environment" could place an increased demand for services on all communities
- No pharmacy or medical clinics (closest is Plymouth)
- Education on existing facilities and services would be helpful
- Insufficient medical facilities in the area
 - Hospitals
 - Clinics
 - Pharmacies
 - Transportation

Community Facilities

- Service Groups
 - Lions- Funds a lot of projects in the community (e.g.- library, Athletic Association Park)
 - Have their own park in the community
 - Have the Veterans Memorial in Elkhart Lake
 - Offer wheelchairs and other medical supplies such as canes, beds, etc. to people in need
 - Membership includes people from around the area- Towns of Rhine, Russell, Greenbush, Plymouth, etc., not just the Village of Elkhart Lake
 - Have taken over the chart of the Elkhart Lake Boy Scouts
- Recreation Facilities
 - Glenbeulah has a Softball Association
 - Elkhart Lake-Glenbeulah Athletic Association

- Softball, baseball, soccer programs
 - All volunteers
 - Athletic Park
- Drinking Water
- Need to have a better understanding of potential risks to water quantity and quality including depth to bedrock and sources of contamination
 - Locate the abandoned landfills
 - Villages of Elkhart Lake and Glenbeulah use public municipal wells for their supply
 - Glenbeulah is looking at adding a well using an existing high-capacity well that they recently acquired
 - Elkhart Lake recently upgraded their entire system

National, State and County Facilities

- Boat Landings- Elkhart Lake, Crystal Lake, Little Elkhart, Marsh, Gerber Lake
 - Would the County consider launch fees?
- Who owns the Mill Pond in Glenbeulah?
- Parking along P @ Elkhart Lake- concerns about the size of the parking area- isn't it supposed to be sized according to the acreage of the lake?
 - Currently no enforcement of parking along the road (Sheriff's Department's response)

Lake Country Comprehensive Planning Committee Stakeholder Input Session, 10/13/05

Economic Development

Stakeholders Present or Comments from Stakeholders:

There were no stakeholders in attendance for this element.

Lake Country Communities

- Businesses seem to have a good plan for expansion and retention in the area.
- The economy seems to be stable in the area.
- The survey results show that the communities are on the “right track” in terms of economic development.

Elkhart Lake

- Have a Community Development Authority in conjunction with their T.I.F.
- Does not seem to be able to support heavy industry- no business park
- Tourism is their big industry
- It is difficult to provide the things that the tourists want and need, and support the year-round residents (e.g.- the Sutcliffe’s mini-market)
- Cannot support a larger super market such as Piggly Wiggly because they would not sell the volume of items that they need to remain sustainable, yet people want a market with the choices that a larger super market would have.
- The Chamber of Commerce is getting out of the marketing business and looking more at where they can provide support for the local businesses. For example- they helped coordinate the Art Fest and tried to bring local businesses into the festival.
- Working with UWEX and UW-Madison to do a needs analysis.
- A new candy store and a separate antique store will be opening soon.

Glenbeulah

- Developed a T.I.F. in January 2005- struggling with the cash flow a little bit with that because it is new, but they believe it will be successful
- Within the T.I.F. area there will be a convenience store, Laundromat, and maybe a small diner
- The Kettle Moraine Highlands subdivision has added 35 new homes with people that are looking for quick items such as milk, bread, butter, etc.
- Hillcrest Builders- the developers of the Highlands are converting the Knowles Manufacturing Building into an office, and they are manufacturing trusses there as well.

Towns- Greenbush, Rhine, Russell

- Would prefer to see development near the villages
- Would support small-scale, home-based businesses that do not have a lot of impact on the infrastructure and do not demand a high level of service
- Large farm operations are making large investments into their operations- it would be useful to map out where investments into the agricultural economy and infrastructure are being made- it may be appropriate/important to develop special “zones” to help create a buffer around these agricultural operations so they operators (and the neighbors and local officials) do not run into major conflicts.
- The direction that communities choose to go in regarding large farms, or even protecting smaller farms will be determined by the culture of that local community
- Land prices are very high which makes it difficult for farmers to rent land

- The large farm siting law will have an impact on how towns regulate these operations- if they do not adopt specific language in their zoning ordinance and identify areas where large farm operations would be appropriate, they may not have the ability to regulate these operations.

**Lake Country Comprehensive Planning Committee
Stakeholder Input Session, 10/27/05**

Intergovernmental Cooperation

Stakeholders Present or Comments from Stakeholders:

Farm Bureau & Town of Russell: Ken Turba

Town of Russell: Herb Dickmann

Town of Rhine: Chris Krieg

Village of Elkhart Lake, President: Roger Spindler

Farm Land/Rural Land Preservation & Balance

- Hans Kuhn (Town of Rhine):
 - Maintain what we have

- Ken Turba (Town of Russell, Farm Bureau):
 - Realtors compete against farmers for agricultural land
 - The agriculture community would like to get together with realtors to talk about what lands are appropriate for housing and what lands should be farmed.

- Brian Jenny (Village of Glenbeulah):
 - The planning process should be able to look at land characteristics such as soils, etc., so lands that are the most appropriate for farming can be identified

- Herb Dickmann (Town of Russell):
 - There are 8 dairy farmers in the Town of Russell- if they do not have enough land to raise animals and grow feed, they will not be able to expand and/or continue their operation

- Brian Jenny (Village of Glenbeulah):
 - How do you balance private property rights?

- Frank Zimmerman (Town of Rhine):
 - Favors a farmer's right to private property
 - Gravel resources need to be identified for preservation

- Carl Birkholz (Town of Russell)
 - Should look ahead to the future so there are enough land resources to grow food.

- Paul Booher (Town of Rhine):
 - Must consider people that bought land for an investment
 - What if there are not any farmers that want the land?

- Town of Rhine Survey says splitting up land is okay.

- Hans Kuhn (Town of Rhine):

- o One has to look at all of the questions on the survey- some questions refer to protecting natural resources as well as farmland.
- Chris Krieg (Town of Rhine):
 - o The group is visioning out 20-35 years from now- must look forward and think about what is there now and what will be there for your grandchildren.
- Ken Stemper (Town of Greenbush):
 - o Must look at what land is selling for- a new farmer buying a farm to start out with at \$3500 per acre at 6% interest is not going to pay off with what crops are selling for.
- Hans Kuhn (Town of Rhine):
 - o What are some ways to make selling a farm from one person to another that is not a family member- is there a mechanism to get new farmers going on existing farms?
- Ken Turba (Town of Russell, Farm Bureau):
 - o Prices for land are critical
 - o Concerned about the State of Wisconsin owning tillable land- this exacerbates the high cost of land
- Brian Jenny (Village of Glenbeulah)
 - o The five communities need to start connecting with neighbors
 - o Prices are going to keep going up

Annexation & Building

- Roger Spindler (Village of Elkhart Lake)
 - o The Village has not discussed annexation at length
 - o Probably would like to look at annexation issues in the future
- Hans Kuhn (Town of Rhine)
 - o Example: Residential development near the village would likely want to be annexed out of the Town of Rhine
 - o Industrial development would probably want to be in the Village

*The Village of Elkhart Lake and the Town of Rhine should discuss boundary agreements, extraterritorial review authority and extraterritorial zoning early in the planning process.

- Diane Diederichs (Town of Greenbush)
 - o It makes sense to share information and talk about specific areas
 - o Expenses- capital expenses continue to rise
 - o Getting volunteers for emergency services continues to be a challenge
- Paul Olm (Village of Glenbeulah)
 - o The biggest issue of sharing emergency response is between the fire chiefs

- Brian Jenny (Village of Glenbeulah)
 - Has been impressed with the response from all responders- especially when mutual aid is called
- Paul Olm (Village of Glenbeulah)
 - Shared “metro” departments have been around for a long time- something that might be considered in the future
- Chris Krieg (Town of Rhine)
 - It might be a good idea to look at thresholds- what are the response times

*Glenbeulah and Greenbush have had some informal, preliminary discussions about sharing emergency services

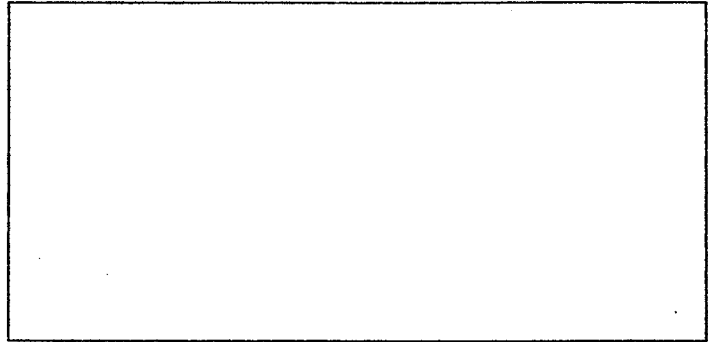
- Hans Kuhn (Town of Rhine):
 - The distance to the Village of Elkhart Lake in the Town of Rhine from the Northeast portion of the Town affects the fire rating of the residents and businesses in that area
- Town of Russell:
 - It used to be a “pay per call”, however now there are contracts with the responsible responders
- Larry Eberle (Town of Rhine)
 - Would like copies of every other communities’ goals and objectives

APPENDIX D
Land Rezoning Checklist

**ANAYLSIS OF LAND PARCELS
FOR POTENTIAL ZONING CHANGE FROM A1 (Exclusive Ag) TO A5**

Owner: _____ Date Inspected: _____

Zoning and Planning Commission
TOWN OF GREENBUSH
SHEBOYGAN COUNTY, WISCONSIN



NOTE: Each category is worth a total of 20 Points. Total points must be 60 or above to consider a zoning change. Three or more commissioners will evaluate each parcel.

Section: _____

Sketch of Parcel

1. SOIL

Type	Name	% of Parcel	Suitability of Crops	Moisture Retention
A.				
B.				
C.				

The higher the suitability for crops, the lower the points.

Sub Total _____

2. GRADE/SOIL ERODABILITY

Type	Name	% of Parcel	Grade	Erodability
A.				
B.				
C.				

The higher the grade/erodability, the higher the points.

Sub Total _____

3. Location/Shape/Natural barriers that give a natural separation.

Description of parcel (road frontage, fence rows, forest edge, etc.)

The more natural the separation, the higher the points.

Sub Total _____

4. Actual use of the parcel over the past twenty (20) years.

Description: _____

The more years as cropland, the lower the points.

Sub Total _____

5. Use of adjacent lands and the compatibility with potential residential use.

Description: _____

Size of parcel and siting of new house may be a consideration; the more similar the uses, the higher the points.

Sub Total _____

Evaluator: _____ Date _____ **GRAND TOTAL** _____

APPENDIX E
Russell Public Review Comments

Russell Public Review Comments			
	Who	Comment	Response/Action Taken
1	Elkhart Lake's Lake Country Representatives	On page 156 & 157, the Village of Elkhart Lake feels that due to the recent water issues, an emphasis needs to be placed on the importance of the conservation of water. They would like a new goal added that strictly addresses water issues, while removing the part of Goal #1 under natural resources that discusses the water supply.	The Town will place this comment in Appendix E-Russell Public Review Comments, because not all Lake Country Communities wanted the change, no change will be made.
2	Dena Mleziva, Calumet County Planning	In the Town of New Holstein (Calumet County), they have stated they do not want to see much development in the St. Anna area due to the lack of public sewer and water. The Town wants to see growth directed to areas that have sewer and water (New Holstein & Kiel). The Town of New Holstein is not opposed to the potential future land use of St. Anna in the Town of Russell, but would like that Town to continue to monitor drinking water and when new development is proposed would like the Town of Russell to consider the installation of public sewer and water infrastructure.	The Town of Russell will place this comment in Appendix E-Russell Public Review Comments and on page 143 add the sentence "Future development in the St. Anna area may be limited due to water quality."

Public Hearing Held July 23, 2008

Comments made by Elkhart Lake:

Comment #1: On page 156 & 157, the Village of Elkhart Lake feels that due to the recent water issues, an emphasis needs to be placed on the importance of the conservation of water. Exhibit 2 shows how they would like to see this problem addressed. This means a new goal would be added strictly addressing water issues, while removing the part of Goal #1 that discusses the water supply. Exhibit 2 can be contrasted to the goals listed in Exhibit 1.

Exhibit 1: Current Goals listed in Lake Country Community Plans

Figure 9.1: Lake Country Goals
AGRICULTURAL, NATURAL, AND CULTURAL RESOURCE GOALS
GOAL 1: Protect natural resources, woodlands, wetlands and open/green spaces, maintaining a safe water supply, rural country atmosphere and environmental quality of the area.
GOAL 2: Encourage the preservation of the historical, cultural, and archaeological resources that are symbolic of the region.
HOUSING GOALS
GOAL 1: Maintain the rural country atmosphere while protecting home values, agricultural, environmental and open space resources, and the aesthetic qualities of the region.
GOAL 2: Support a variety of quality housing opportunities for all segments of the region's population in such a way that minimizes adverse impacts on natural and agricultural resources and will preserve the region's rural character.
ECONOMIC DEVELOPMENT GOALS
GOAL 1: Support development in the region by seeking balanced economic growth in business and industry, while providing jobs for residents, increasing personal income, and protecting and enhancing the region's rural assets.
GOAL 2: Retain the natural and rural character of the region, while providing sufficient land area for development needs to meet projections for the future.
TRANSPORTATION GOALS
GOAL 1: Establish a safe and efficient transportation network in the region for motor vehicles, pedestrians, and bicycles that is compatible with local plans.
UTILITIES AND COMMUNITY FACILITIES GOALS
GOAL 1: Preserve clean water and plan for cost-effective treatment of waste as growth occurs in the region.
GOAL 2: Encourage a parks system that takes into account the assets of the region including local, county, and state-owned opportunities that is safe and provides a variety of opportunities for residents and visitors.
INTERGOVERNMENTAL COOPERATION GOALS
GOAL 1: Promote cooperation between communities in the Lake Country region and other units of government and governmental agencies that make decisions impacting the Lake Country communities.
LAND USE GOALS
GOAL 1: Manage future development to protect the rural characteristics of the area, promote environmental protection, promote preservation of agricultural lands, meet the needs of social and economic forces, and provide for adequate services and

infrastructure.
GOAL 2: Promote policies within the region that ensures growth and development that occurs in a planned and coordinated manner and will maintain or improve the quality of life in the region.
IMPLEMENTATION GOALS
GOAL 1: Encourage regional cooperation of plan implementation and establish a process for boundary conflicts in the region, while maintaining control over local community decisions.

Exhibit 2: Changes to Agricultural, Natural, and Cultural Resource Goals

Figure 9.1: Lake Country Goals
AGRICULTURAL, NATURAL, AND CULTURAL RESOURCE GOALS
GOAL 1: Protect natural resources, woodlands, wetlands and open/green spaces, the rural country atmosphere, and the environmental quality of the area.
GOAL 2: Protect water resources and ensure the quality and quantity of water for consumption, habitat, and recreational activity.
GOAL 3: Encourage the preservation of the historical, cultural, and archaeological resources that are symbolic of the region.



CALUMET COUNTY PLANNING DEPARTMENT

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July 18, 2008

Jessica Potter
Sheboygan County
508 New York Avenue
Sheboygan, WI 53081-4126

RE: Comprehensive Plan Review for the Town of Russell

Dear Ms. Potter,

The Calumet County Planning Department has received and reviewed the Town of Russell Comprehensive Plan. According to the Town of Russell Future Land Use Map, it appears that lands around St. Anna have been identified as potential Residential and Mixed Residential-Commercial. This does differ from the Calumet County Year 2025 Smart Growth Plan/Town of New Holstein Land Use Element.

The Town of New Holstein's Land Use Element states, "The town does not want to see much development in the St. Anna area (due to the lack of public sewer and water), there is an opportunity to infill existing vacant lots with housing." Currently, there is a water quality issue in the northern portion of St. Anna in Calumet County so the town would prefer to direct its growth to areas where sewer and water are provided (New Holstein, Kiel).

I have spoken with Gerald Lorenz, New Holstein Town Chair, regarding the potential future land use of St. Anna in the Town of Russell. While there is a difference in policies, planning for development in the southern portion of St. Anna is logical for the Town of Russell. The Town of Russell is unable to direct growth elsewhere because of the amount of conservation lands and lack of urbanized areas. It is also my understanding that water testing has been done by Sheboygan County in St. Anna and it has been found to be safe. Therefore, based on the above, Calumet County is not opposed to the plan. However, I recommend that the Town of Russell, Sheboygan County, include in its comprehensive plan the continued monitoring of drinking water in St. Anna and consider the installation of public sewer and water infrastructure when new development is proposed in the identified growth area around St. Anna.

Sincerely,

Dena Mleziva
County Planner

Attachment – Town of New Holstein, Expanded Land Use Element

c: Gerald Lorenz - New Holstein Town Chair